

Message Text

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PAGE 01 MOSCOW 10390 111630Z
ACTION OES-07

INFO OCT-01 EUR-12 IO-13 ISO-00 ACDA-12 AGRE-00 AID-05
CEA-01 CEQ-01 CG-00 CIAE-00 COME-00 DLOS-09
DODE-00 DOTE-00 EB-08 EPA-01 SOE-02 DOE-15 FMC-01
TRSE-00 H-01 INR-10 INT-05 JUSE-00 L-03 NSAE-00
NSF-01 OMB-01 PA-01 PM-05 SP-02 SS-15 SSO-00
ICAE-00 INRE-00 /132 W
-----071852 111636Z /45

O 111623Z MAY 78
FM AMEMBASSY MOSCOW
TO SECSTATE WASHDC IMMEDIATE 1558
WHITEHOUSE WASHDC IMMEDIATE
INFO USMISSION GENEVA
AMCONSUL LENINGRAD

C O N F I D E N T I A L MOSCOW 10390

DEPT FOR OES FOR GREENBERG

WHITE HOUSE FOR DR. PRESS

GENEVA FOR AMBASSADOR RICHARDSON

E.O. 11652:GDS
TAGS: PLOS, TGEN, TOCY, UR, US
SUBJECT: US-USSR WORLD OCEANS AGREEMENT: JCM, RENEWAL AND
MARINE SCIENTIFIC RESEARCH (06.00)

REF: (A) GENEVA 7023 (NOTAL), (B) MOSCOW 10102 (NOTAL),
(C) STATE 115533 (NOTAL), (D) STATE 114351 (NOTAL),
(E) STATE 119127 (NOTAL)

1. THE EMBASSY SHARES US LOS DELEGATION'S VIEW (REF A)
THAT THE FINAL DECISION ON THE RENEWAL OF THE WORLD OCEANS
AGREEMENT SHOULD REMAIN CONTINGENT UPON SOVIET
COOPERATION ON LOS-MSR. AS WE POINTED OUT EARLIER
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(REF B), WE DO NOT SEE ANY POINT IN AIDING THE SOVIETS
ON MSR AT LOS BY TELEGRAPHING OUR DECISION TO RENEW THE
WORLD OCEANS BILATERAL UNTIL A RESOLUTION OF THE MSR ISSUE
AT LOS.

2. THEREFORE, WE STRONGLY RECOMMEND THAT THE FRANK-
SIDORENKO LETTER CONTAINED IN REF C BE REDRAFTED TO

REFLECT THIS POSITION. IN PARTICULAR, WE RECOMMEND THAT POSITIVE REFERENCES TO THE FUTURE OF COOPERATIVE BILATERAL ACTIVITIES BE DELETED FROM THE LETTER'S TEXT, I.E., IN PARA 1 THE PHRASE "... THE COURSE OF ACTIVITIES UNDER ITS SPONSORSHIP, AND THE FUTURE OF COOPERATIVE OCEANOGRAPHIC RESEARCH BETWEEN OUR TWO COUNTRIES," AND IN THE LAST PARA THE PHRASE "... AND LOOK TO THE FUTURE COURSE OF OUR ACTIVITIES AS WE EXPLORE TOGETHER THE OCEANS OF THE WORLD." THESE EXPRESSIONS UNNECESSARILY PREJUDGE THE US DECISION ON RENEWAL, THEREBY REDUCING WHATEVER LEVERAGE ON THE SOVIETS ON THE LOS-MSR ISSUE THAT WE MAY STILL HAVE. MOREOVER, THESE EXPRESSIONS ARE NOT CONSISTENT WITH THE EXPRESSED US INTENTION (PARA 1, REF D) TO REFRAIN FROM COMMUNICATING TO THE SOVIETS THE US DECISION ON RENEWAL UNTIL THE NEXT JCM.

3. BECAUSE OF THE FOREGOING CONSIDERATIONS, AT THE VERY LEAST THE FRANK-SIDORENKO LETTER SHOULD BE HELD AS LONG AS POSSIBLE TO PERMIT FURTHER APPROACHES TO THE SOVIETS AT GENEVA ON LOS-MSR, AS RECOMMENDED BY US LOS DELEGATION (PARA 9, REF A).

4. BECAUSE OF THE TIME FACTOR INVOLVED IN ARRANGING A JUNE JCM HERE, WE RECOMMEND THAT THE US PROPOSAL ON THE JCM'S TIMING AND LOCATION BE CONVEYED ORALLY TO SCST WITH THE ASSURANCE THAT A FORMAL PROPOSAL IN THE CONFIDENTIAL

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FORM OF A FRANK-SIDORENKO LETTER WOULD BE FORTH-COMING SHORTLY. IN PRESENTING US JCM PROPOSALS CONTAINED IN REF C, EMBASSY WOULD RESTATE US VIEW ON LINKAGE BETWEEN LOS-MSR AND ACTIVITIES CONDUCTED UNDER CURRENT BILATERAL, DRAWING ON GUIDANCE PROVIDED PARA 2, REF E. THE EMBASSY WILL REFRAIN FROM ANY ACTION, HOWEVER, PENDING FURTHER GUIDANCE. PLEASE ADVISE. TOON

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